



Assessment of follow-up to the recommendations from the special report by the Québec Ombudsman

*Detention conditions, administration of justice
and crime prevention in Nunavik (2016)*

June 15, 2018

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

This document was written based on the findings from the February 2018 follow-up on the investigation by the Québec Ombudsman in the communities of Kuujuaq and Puvirnituk, as well as in the aftermath of discussions with the representatives and staff members of Makivik Corporation, the Kativik Regional Government, the Kativik Regional Police Force, the judiciary, the Ministère de la Sécurité publique (and its Direction générale des services correctionnels) and the Ministère de la Justice.

Note that the wording of the recommendations was modified to streamline the text. For the complete wording of the recommendations and the contextual elements useful for understanding this document, please refer to the special report of February 18, 2016, entitled *Detention conditions, administration of justice and crime prevention in Nunavik*, in the Investigations section of the Québec Ombudsman’s website.

LEGEND

	Implemented recommendations
	Unimplemented recommendations but for which progress has been observed
	Unimplemented recommendations but for which follow-up is unsatisfactory

ACRONYMS

KRG Kativik Regional Government

KRPF Kativik Regional Police Force

CQLC Commission québécoise des libérations conditionnelles

CRC Community Residential Centre

MJQ Ministère de la Justice du Québec

MSP Ministère de la Sécurité publique

DGSC Direction générale des services correctionnels of the Ministère de la Sécurité publique

SQI Société québécoise des infrastructures

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Bodies in charge	Appreciation
1	Make the expansion of Puvirnituk courthouse holding cells a priority (addition of cells).	MSP (DGSC) and MJQ	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied with the progress made in the expansion project but will continue monitoring it until it is completed.</p> <p>In 2017, the Ministère de la Sécurité publique (MSP) and its Direction générale des services correctionnels (DGSC) told the Québec Ombudsman that they were in discussions with their partners, the Kativik Regional Government (KRG) and the Kativik Regional Police Force (KRPF), for the construction of a bigger police station in Puvirnituk. The project provided for distinct areas for the custody of people under the jurisdiction of KRPF and MSP (DGSC). The project was to be cost-shared. The Québec correctional officers' union and the Société québécoise des infrastructures (SQI) were also involved in these discussions.</p> <p>In the spring of 2018, MSP informed the Québec Ombudsman that the joint construction project with KRPF had been cancelled and that both parties would proceed independently.</p> <p>MSP and SQI have since partnered with the Fédération des coopératives du Nouveau-Québec. The new building will be annexed to the Puvirnituk courthouse and to the existing holding cell area. KRG and KRPF will build a new police station elsewhere.</p> <p>MSP informed the Québec Ombudsman that the application to the Conseil du trésor (CT) will be presented no later than the end of June 2018. Amounts have already been earmarked in Québec's infrastructure plan. MSP foresees that construction will begin in the spring of 2019. Its goal is for correctional services to take possession of the new facilities before the end of 2019.</p> <p>The Québec Ombudsman considers it crucial that this deadline be met in order to put an end to the difficult detention conditions in Puvirnituk.</p>			Fall 2019

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
2	Reduce, in the short-term, the occupancy rates of Puvirnituk police station cells while the Itinerant Court is in session.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>Actions were taken to reduce cell occupancy rates at the Puvirnituk police station during the weeks when the Itinerant Court is in session in Puvirnituk. The actions were primarily transitional measures, pending the implementation of Recommendation 1 of the report (addition of cells).</p> <p>Since the publication of the report in 2016, DGSC has increased the number of chartered flights from Abitibi-Témiscamingue to Puvirnituk when the Itinerant Court is in session. This makes it possible for people who have appeared before the Court and who must remain in detention to return to a facility before the end of the week and therefore not spend the week in poor conditions. A reduction in cell occupancy rates was observed.</p> <p>Furthermore, at the initiative of the Coordinating Judge of the Abitibi-Témiscamingue-Nord-du-Québec coordinating region, a system for staggering Puvirnituk Itinerant Court hearings on the docket was established. This initiative enables the mobilization of the players concerned, including the Director of Criminal and Penal Prosecutions (DPCP), the Ministère de la Justice (MJQ) and DGSC. The system makes it possible to limit the number of people in preventive custody on the roll for the same day in Court and avoid pointless travel.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
3	Detain the different client populations in custody separately.	MSP (DGSC)	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is monitoring this recommendation.</p> <p>DGSC now separates the different client populations in custody according to their physical and mental condition, sex, age or status (remandees or detainees). When the Québec Ombudsman visited Kuujuaq and Puvirnituk in February 2018, no heterogeneity was noted.</p> <p>However, during this visit, the Québec Ombudsman learned that due to the lack of detention space at the Puvirnituk police station, people are sometimes handcuffed to cell doors or furniture when there are no more cells available. Questioned about this, DGSC replied as follows in an email message on June 4, 2018:</p> <p><i>"Sometimes two intoxicated detainees want to fight, and, as a result, we are obliged to tie one to the partition and the other to the cell door handle so that they cannot touch each other with their feet. This last resort solution is carried out after the situation has been analyzed. The measure is also reassessed regularly so that it can be stopped as soon as the situation allows it or if a cell frees up during the night and we can therefore move one of the detainees. If the detainees' level of intoxication decreases and they are cooperative, the officers validate the possibility of untying the detainees so they can share a cell.</i></p> <p><i>Since effective management of the cell occupancy rate, this type of measure is the exception and is used only once or twice a year. Furthermore, when applied, this measure never occurs for more than two hours. The officers always keep the detainees who are tied within view.</i></p> <p><i>In a context of cell overcrowding and the limited number of spaces at our disposal, it is nearly impossible to find a quick corrective solution for this situation. Correctional service officers in the north must deal with the fact that cells must be available for KRPF and young offender admissions, to say nothing of the particularities of classification (women, protection, suicidal inmates, etc.), which leaves little room for managing problematic cases. Unfortunately, this is the only option for ensuring the safety of detainees who could potentially be violent with each other."</i> [translation]</p> <p>The Québec Ombudsman deplores this practice and asks MSP to implement Recommendation 1 as soon as possible in order to put an end to this practice.</p>			Autumn 2019

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
4	Ensure that basic supplies (notably, mattresses and bedding) are available in sufficient quantities at all times.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>Even if most basic supplies have been available in sufficient quantities since the publication of the special report, recently certain adjustments have been made to improve quality. When the Québec Ombudsman visited the Puvirnituq police station in February 2018, most mattresses were torn. At its request, DGSC quickly proceeded to replace the unusable mattresses. The members of the staff were also reminded to replace damaged mattresses when taking inventory after each stay. Since the Québec Ombudsman’s last visit, a surplus of six mattresses is stored and replaced regularly.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
5	Ensure that sanitation facilities are in proper working order and that there is sufficient access to water.	MSP (DGSC)	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is monitoring this recommendation.</p> <p>DGSC and KRPF worked together and an agreement was entered into with the Municipality of Puvirnituk. Since then, a water truck and a vacuum truck (wastewater) make the rounds at least twice a day when the Itinerant Court is in session and remandees under DGSC’s jurisdiction are detained there.</p> <p>The police station septic tanks are too small to meet demand. They are designed for occupancy three to four times less than what is observed in the weeks when the Itinerant Court is in session.</p> <p>Tanks of a sufficient size must be planned for and installed when the new facility is built in Puvirnituk (Recommendation 1).</p>			Autumn 2019

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
6	Establish mechanisms to ensure the fulfilment of obligations concerning laundry and janitorial services.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>DGSC's and KRPF's responsibilities were clarified and, according to the statements collected, these bodies react quickly to resolve the situation or find alternatives when laundry or janitorial services are interrupted.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
7	Ensure that detention cells are cleaned and disinfected.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>Improved cleanliness of all detention cells in Kuujjuaq and Puvirnituk was noted during the visit in February 2018. Even though there is still room for improvement, the cleanliness of the premises is comparable to what the Québec Ombudsman generally observes in correctional facilities in the south.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
8	Ensure that meal quality and quantity meet required standards.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>The quality of the meals distributed to detainees when the Itinerant Court is in session is good and quantities are right.</p> <p>However, again, because of the Puvirnituq police station’s cramped quarters and dilapidated condition, all detainees still have to sit on the floor to eat. Implementation of Recommendation 1 as soon as possible is critical if meals are to be eaten in decent conditions. The new infrastructure should provide for seating for all the occupants.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
9	Make the courtyard for Kuujjuaq holding cells safe and make it possible for it to be used every day.	MSP (DGSC)	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is dissatisfied.</p> <p>More than two years after the publication of the special report, the Kuujjuaq courtyard is still not secured, even though, in the spring of 2016, the addition of grating, barbed wire and cameras was "priority 1" on MSP's list of major work.</p> <p>Pursuant to the <i>Regulation under the Act respecting the Québec correctional system</i>,¹ all inmates must have access to one hour of outdoor time a day. The Québec Ombudsman reiterates its recommendation and wants to have a detailed time line for the work by June 26, 2018.</p>			MSP will specify the deadline by June 26, 2018

¹ CQLR c. S-40.1, r 1.

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
10	Provide for a secure courtyard for all future detention infrastructure.	MSP (DGSC)	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is monitoring this recommendation.</p> <p>A courtyard was added to the "expression of needs" for cell blocks in the north further to tabling of the special report. It will also figure in the next update of DGSC's <i>Guide d'aménagement des infrastructures carcérales</i>.</p> <p>The Québec Ombudsman expects a secure courtyard to be provided for and used at the future facility in Puvirnituk (Recommendation 1).</p>			Autumn 2019

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
11	Ensure that detainees' personal belongings are stored in an appropriate place and that a common DGSC-KRG storage management system is set up.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>All valuable items are placed in locked metal boxes. Other personal belongings are stored in containers or bags bearing the name of the owner. Shelves were added to the Puvirnituaq police station. Given the constraints related to the northern context, the storage is suitable.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
12	Change the camera angles at the Puvirnituk police station to block all visual access to the sanitation facilities (in the cells that are not used for inmates in crisis or at risk for suicide).	MSP (DGSC)	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is dissatisfied.</p> <p>In 2017, MSP indicated that the situation had been rectified by KRPF. However, during the Québec Ombudsman’s visit in February 2018, it found the opposite. At the Puvirnituk police station, a surveillance camera is pointed in the direction of the toilets in every cell. The images are retransmitted on the screens of KRPF officers and of DGSC correctional officers.</p> <p>In June 2018, MSP indicated that KRPF had not completed the implementation of this recommendation because it was not possible to change the angle of the cameras without completely changing their location, which would involve a major overhaul of the entire camera system.</p> <p>MSP intends to approach KRPF again so that the situation is rectified quickly.</p> <p>The Québec Ombudsman is asking MSP to send it a status report concerning this recommendation by September 30, 2018.</p>			September 30, 2018

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
13	Make the DGSC's complaint forms accessible to detainees in Nunavik.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>Complaint forms are now available for detainees in French and English. The form has also been translated into Inuktitut and will be available soon at all southern correctional facilities and at facilities in Nunavik. As indicated in the comment concerning Recommendation 18, an interpreter's contact information has been transmitted to correctional staff.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
14	Display the Québec Ombudsman’s phone number in all detention facilities in Nunavik used by DGSC.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>When the Québec Ombudsman visited in February 2018, the toll-free phone number reserved for inmates was posted at all facilities. Furthermore, all phones worked properly.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
15	Have anti-suicide equipment available in sufficient quantities at all times.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
The Québec Ombudsman is satisfied.			
The equipment is available in sufficient quantities, is in working order and is up to standard.			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
16	Train all correctional officers in means of intervention in case of suicide.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
The Québec Ombudsman is satisfied.			
At least one officer per shift has the necessary training to intervene in cases of suicide attempts.			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
17	In collaboration with Kativik Regional Government and Kativik Regional Police Force, ensure compliance with the Sivunirmut Agreement.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>MSP (and its DGSC) have no correctional facilities in Nunavik. In the Sivunirmut Agreement,² MSP and KRG defined their respective responsibilities regarding guard services and logistic support on the territory of the Kativik region when the Itinerant Court is in session. These responsibilities were the basis for several recommendations by the Québec Ombudsman (notably concerning access to cells, mattresses, bedding, laundry and janitorial services and suicide intervention equipment).</p> <p>Respective responsibilities have now been clarified and a monitoring mechanism has been put in place. The parties to the agreement told us that when a problem arises, communication is sound and a solution is found rapidly.</p>			

² SECRÉTARIAT AUX AFFAIRES AUTOCHTONES, MINISTÈRE DU CONSEIL EXÉCUTIF, Agreement concerning block funding for the KRG (Sivunirmut Agreement). Appendix B – Mandates and obligations of the KRG, section B.11- Logistic support for guard services [electronic resource], Consolidated administrative version of October 31, 2013, and of September 2, 2015.

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
18	Translate the main information documents used by Inuit inmates into Inuktitut and provide access to an interpreter for special interventions.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>Documents concerning temporary absences, parole, presentencing reports and other information for detainees were translated into Inuktitut.</p> <p>The phone numbers for an interpreter were transmitted to the personnel who work with Inuit (correctional officers, probation officers, Commission québécoise des libérations conditionnelles (CQLC)) at Saint-Jérôme, Amos and Leclerc de Laval correctional facilities. The personnel contact the interpreter directly to make an appointment.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
19	Ensure that Inuit have access to the same work detail as all detainees.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>The purpose of this recommendation was to solve the problem of Inuit access to work details at the former correctional facility for women, Maison Tanguay. A school board was responsible for the work detail concerned and the instructional material was not available in English. The situation was quickly resolved following the Québec Ombudsman’s intervention.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
20	Establish an air link between the Amos airport and Nunavik and ensure the air link is operational as soon as the new Amos correctional facility opens.	MSP (DGSC)	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is dissatisfied. Given that Inuit detainees will not be concentrated at Amos correctional facility (see Recommendation 21), no solution was found for ending long and gruelling trips.</p> <p>It bears remembering that there are chartered flights between Abitibi-Témiscamingue and Nunavik only when the Itinerant Court is in session in a Nunavik community. Generally, as a result, when the Court is not in session, people arrested by KRPF transit through Montréal by plane and are then escorted in a police van to Amos correctional facility for preventive custody. The special report by the Québec Ombudsman showed that in addition to being gruelling, these trips are long and costly.</p> <p>This recommendation was related to Recommendation 21, which called for all Inuit detainees to be incarcerated at Amos correctional facility and which is suspended for the moment (see the next page). The direct air link would have therefore been cost-effective:</p> <ul style="list-style-type: none"> - To – plane escort to Amos correctional facility for people who had just been arrested in Nunavik by KRPF officers; - From – by plane for people released from Amos correctional facility by MJQ (DGSC). <p>Since, when the agreement is signed (see Recommendation 21), most male detainees will be incarcerated at Saint-Jérôme correctional facility and female inmates at Leclerc de Laval correctional facility, MSP sees fewer advantages in establishing this air link.</p> <p>The Québec Ombudsman is asking MSP, in collaboration with all partners concerned, to identify and establish means for keeping difficult travel to a minimum.</p> <p>It is also asking MSP to, for the next three financial years (2018-2019, 2019-2020, 2020-2021), provide it with the following data concerning the transportation of everyone under MSP’s responsibility to or from a Nunavik community: means of transportation, cost of transportation, date and time of departure and date and time of arrival at the final destination.</p>			<p>Identification of means for limiting difficult travel – September 30, 2018</p> <p>Data: Spring 2019, 2020 and 2021</p>

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
21	Regroup all Inuit detainees at the future Amos correctional facility.	MSP (DGSC)	Suspended
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman has suspended this recommendation.</p> <p>On October 11, 2017, DGSC, Makivik Corporation and KRG concurred on the following in a draft agreement to be ratified:</p> <ul style="list-style-type: none"> - most male remandees or detainees given short sentences would be kept at the (future) Amos correctional facility; - most male detainees given a medium or long sentence would be kept at Saint-Jérôme correctional facility; - most female remandees and detainees would be kept at Leclerc de Laval correctional facility. <p>In light of this consensus, the Québec Ombudsman has suspended its recommendation pending signature of the agreement.</p>			

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Bodies in charge	Assessment
22	Establish technological solutions to avoid transfers during pre-trial legal procedures and assess the needs for the use of an effective videoconferencing system.	MSP (DGSC) and MJQ	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is monitoring the situation.</p> <p>The Québec Ombudsman has not yet received the data which it requested from MJQ and MSP (DGSC) concerning the frequency of use of videoconferencing:</p> <ul style="list-style-type: none"> - between correctional facilities in the south and the judicial district of Abitibi; - between correctional facilities in the south and the Itinerant Court when it is in session in a Nunavik community; - between courthouses in the south, notably the one in Amos, and the Itinerant Court when it is in session in a Nunavik community. <p>There must be a decrease in the number of detainees transported under the difficult conditions described in the Québec Ombudsman’s special report. MJQ and MSP must continue to make the other parties involved in the judicial process aware of the advantages of videoconferencing.</p> <p>Given the lack of data, the Québec Ombudsman cannot determine whether use of this technology is on the rise and if the number of detainee transfers has decreased as a result.</p> <p>MJQ and MSP have committed to send the Québec Ombudsman statistics by June 26, 2018. A summary assessment could be carried out then. In order to conduct a more thorough analysis, the Québec Ombudsman has asked MJQ and MSP to send it data on the use of videoconferencing for the next three financial years (2018-2019, 2019-2020 and 2020-2021).</p>			<p>June 26, 2018 and Spring 2019, 2020 and 2021</p>

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Bodies in charge	Assessment
23	Install and use a videoconferencing system in all correctional facilities in the south which receive Inuit remandees.	MSP (DGSC) and MJQ	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is monitoring the situation.</p> <p>A videoconferencing system has been put in place at Leclerc de Laval correctional facility. According to MJQ and DGSC, the system works well and is used in particular to communicate with the judicial district of Abitibi. As at June 1, 2018, 33 videoconferencing sessions had taken place since the project was introduced in October 2017.</p> <p>Videoconferencing equipment must also be installed at the new Amos correctional facility. DGSC has informed us that systematic use of the system at certain stages of the judicial process will be introduced in 2019-2020.</p> <p>For Saint-Jérôme correctional facility, infrastructure changes must be made. Implementation of the system is planned for 2020-2021. DGSC has told the Québec Ombudsman that, in the meantime, videoconferencing may be used at certain times, upon the request of the judiciary.</p> <p>The data requested as part of the follow-up on Recommendation 22 will enable the Québec Ombudsman to gauge how the use of videoconferencing from these facilities is faring.</p>			Spring 2019, 2020 and 2021

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
24	Use laypersons' language in providing clear and complete information to be transmitted to the residents of each community concerning their rights and the operation of the justice system.	MJQ	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is monitoring this recommendation.</p> <p>In 2016-2017, MJQ granted \$70,500 in funding to Makivik Corporation to produce videos explaining each stage of the judicial process. The Crime Victims Assistance Fund also contributed \$40,200.³ The videos also present the local resources available. The videos, in Inuktitut and English, should be available by the end of the year, online and on USB keys.</p> <p>MJQ also awarded nearly \$400,000 in funding to Makivik Corporation in 2016-2017 to establish a community justice centre in Inukjuak. The centre is slated to open by the fall of 2018 and MJQ has committed to ongoing yearly funding. The amount of funding will be known following the next discussions about this between Makivik Corporation and MJQ.</p> <p>The implementation of Recommendation 28 (justice committee funding) will also contribute to making information about the justice system available in language that can be understood.</p> <p>The Québec Ombudsman will continue monitoring the recommendation until these initiatives have been completed.</p>			March 31, 2019

³ The Department of Justice of Canada also contributed financially to the project (\$38,000).

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
25	Analyze the relevance of adding permanent legal services in Puvirnituk (Hudson’s Bay).	MJQ	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is dissatisfied.</p> <p>In 2016, MJQ posted a job opening for an office clerk whose tasks would be to reply to requests for information from the Inuit community and refer the clientele to the appropriate services. This would have made it possible to offer a few services at the Puvirnituk courthouse when the Itinerant Court is not in session. This initiative has stalled because MJQ was unable to find someone for the position.</p> <p>The Québec Ombudsman is asking MJQ to find other measures to ensure services in Hudson’s Bay when the Itinerant Court is not in session and to implement them by September 30, 2018. To do this, joint action with the other judicial system players, as well as with Makivik Corporation and Kativik Regional Government, is necessary.</p>			September 30, 2018

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
26	Reopen Makitautik Community Residential Centre in Kangirsuk and ensure that it is used to maximum capacity and without service interruptions.	MSP (DGSC)	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is monitoring this recommendation.</p> <p>Major progress has been made since the report was submitted. After a full administrative overhaul, Makitautik Community Residential Centre (CRC) reopened in September 2017. A new Kangirsuk director was appointed and is being mentored by the director of CRC de Joliette.</p> <p>However, CRC is not used to maximum capacity. As at May 30, 2018, 7 out of 14 places were being used. DGSC is now considering sending people released on bail there in order to maximize occupancy.</p> <p>The Québec Ombudsman is asking MSP, in collaboration with its partners, to establish the conditions needed to foster full use of Makitautik CRC by December 31, 2018.</p>			December 31, 2018

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
27	Assess the programs available to offenders and draft a list of priorities.	MSP (DGSC)	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>A list of available programs was given to the Québec Ombudsman and new initiatives are being crafted.</p> <p>For example, an "Inuit-companion" project will soon be established in the correctional facilities concerned, in partnership with Makivik Corporation. Inuit detainees will be able to be advised by the members of their community and even be accompanied at meetings with correctional service personnel.</p> <p>This measure was introduced within the framework of the Government Action Plan for the Social and Cultural Development of the First Nations and Inuit 2017-2022. Total funding of \$455,000 will be allocated under the agreement for Inuit and First Nations.⁴</p>			

⁴ An equivalent project within this funding envelope will be put in place for First Nations, in partnership with Services parajudiciaires autochtones du Québec (SPAQ).

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Body in charge	Assessment
28	Have an active, funded justice committee in every community.	MJQ	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>There are justice committees in ten communities. Makivik Corporation would like to assist the people representing the four other communities who may request the establishment of justice committees. Makivik Corporation does not want to impose justice committees on communities that are not ready.</p> <p>In 2016-2017, justice committee funding by MJQ was \$103,000 and \$263,000 in 2017-2018. In 2018-2019, the total amount from MJQ will be \$300,000.⁵</p>			

⁵ The justice committees are also funded under the Ungaluk program and by the federal government.

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Bodies in charge	Assessment
29	Support various prevention and social reintegration initiatives (Ungaluk Program and Saqijjuq Project).	MSP and MJQ	Being monitored
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is monitoring this recommendation.</p> <p>Ungaluk Program: The Québec Ombudsman would like to point out that several crime prevention initiatives are funded under a \$10 million envelope which is indexed annually.</p> <p>The Québec Ombudsman was informed that it has been several years that MSP and MJQ no longer attend Ungaluk Program expert committee meetings that must be held at least twice a year.⁶ The Québec Ombudsman emphasizes that it would be advisable to resume the work of this committee, in cooperation with Makivik Corporation and Kativik Regional Government. Follow-up is requested no later than September 30, 2018.</p> <p>Saqijjuq Project: A court-supervised program in Nunavik⁷ is being put together as part of the Saqijjuq Project. However, the Québec Ombudsman is dissatisfied with the pace and is asking MSP and MJQ, in collaboration with MSSS and the other partners involved, to provide it with an implementation deadline by September 30, 2018.</p>			<p>Ungaluk: September 30, 2018</p> <p>Saqijjuq: September 30, 2018, and then a deadline to be determined</p>

⁶ SECRÉTARIAT AUX AFFAIRES AUTOCHTONES, MINISTÈRE DU CONSEIL EXÉCUTIF, Amendment (no. 3) to the Partnership Agreement on Economic and Community Development in Nunavik (SANARRUTIK AGREEMENT) Mativik Corporation, Kativik Regional Government and Gouvernement du Québec, August 9, 2006, s.4.4.4.

⁷ The equivalent of the Québec court-supervised drug treatment program in the south.

Special report by the Québec Ombudsman on detention conditions, administration of justice and crime prevention in Nunavik – Assessment – June 15, 2018

No.	Recommendation	Bodies in charge	Assessment
30	Report annually to the National Assembly on the follow-up to the recommendations and on the programs and services developed.	MSP and MJQ	Implemented
Assessment by the Québec Ombudsman			Deadline
<p>The Québec Ombudsman is satisfied.</p> <p>MSP and MJQ reported on the follow-up to the recommendations of the special report in their respective 2016-2017 annual reports. The Québec Ombudsman is asking both Departments to continue this reporting until all the recommendations have been fully implemented.</p>			